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SOCIAL DEVELOPMENT PRESENTIN THE CONTEXT OF AUTHORITIES ON STAGE EUROPEAN INTEGRATION PROCESS

Abstract: In the article the theoretical and methodological foundations of today towards improving the functioning of public authorities, the modern state administration modernization in the context of Ukraine's European aspirations.

Keywords: public administration, social development, reform and modernization, European integration, the state apparatus, the interaction of government and society, public power, the civil servant, the success of democratization and integration of Ukraine into the European community.

СУСПІЛЬНИЙ РОЗВИТОК СЬОГОДЕННЯ В КОНТЕКСТІ ДІЯЛЬНОСТІ ОРГАНІВ ВЛАДИ НА ЕТАПІ ЄВРОІНТЕГРАЦІЙНОГО ПРОЦЕСУ

Анотація: у статті визначено теоретико-методологічні засади розвитку сьогодення в напрямі удосконалення функціонування органів державної влади, проаналізовано сучасний стан модернізації управління в контексті євроінтеграційних прагнень України.

Ключові слова: державне управління, суспільний розвиток, реформування і модернізація, євроінтеграція, державний апарат, взаємодія влади і суспільства, публічна влада, державний службовець, успіх демократизації, інтеграція України в Європейську спільноту.

ОБЩЕСТВЕННОЕ РАЗВИТИЕ СЕГОДНЯШНЕГО ВРЕМЕНИ В КОНТЕКСТЕ ДЕЯТЕЛЬНОСТИ ОРГАНОВ ВЛАСТИ НА ЭТАПЕ ЕВРОИНТЕГРАЦИОННОГО ПРОЦЕССА

Аннотация: в статье определены теоретико-методологические основы общественного развития в контексте усовершенствования функционирования органов государственной власти и евроинтеграционных стремлений Украины.

Ключевые слова: государственное управление, общественное развитие, реформирование и модернизация, евроинтеграция, государственный аппарат, взаимодействие власти и общества, публичная власть, государственный служащий, успех демократизации, интеграция Украины в Европейское сообщество.

Formulation of the problem. The article draws attention to the need to improve the functioning of public authorities, administrative reform conditionality in the context of the modernization of public administration and the integration of Ukraine into the European community.

Analysis of recent publications on issues, outlined the problems given an important place among the research, explaining its relevance awareness among both domestic and foreign scientists [4, 5, 6, 9, 15]. In terms of national scientists [5, 6, 12, 13, 16] in line with present there is a need to build new quality of the civil service, providing executive bodies qualified personnel, competent managers with innovative thinking, capable of responsible decision-making.

In particular, the chosen theme devoted attention: V.Aver'yanov, V.Bakumenko, N. Dragomiretskaya, M.Yizha, O.Obolensky V. Oluyko, Yu Surmin, S.O. Teleshun, O.Yakubovskyy and others. In their scientific works raises questions about what protsesyvitchnyanoi modernization relate on the one hand the problems of staffing, on the other, appear obvious faktyvidryvu between needs (employment, education, social security, health care, etc.) and public policy dyskredytuyetradytsiynu democracy with European principles of democracy and zakonnosti.Odyn aspect of this problem is that in times of crisis more than ever need to constantly work hard to find shlyahivpartnerstva and cooperation between Ukraine and the European Communities [7; 12, 14].

Of course, research is a contribution to the theory, methodology and practice of studying social development today. However, despite a lot of attention to the problems of improving and reforming

the civil service, there are many controversial issues that require rethinking the nature of partnership and cooperation between Ukraine and the European Community.

The purpose of the article. The purpose of this article is to analyze what is modernization of public administration applies to any country and is associated with certain changes in social progress. Improvements of government and modernization of society directly depend on the priorities of its development.

Presenting main material. We must recognize that the establishment, operation and development of society, improvement of administrative bodies today where many respects depend vidyevrointehratsiynyh aspirations of Ukraine and development of optimal governance.

Instead, it would be appropriate to say that the optimal governance system effectively ensures the citizens' needs and implement integrated public policies aimed at social sustainability and adequate response to internal and external challenges. Public administration reform in Ukraine envisages a series of successive, incremental steps that allow scientists to analyze the social development today toward coverage of the basic foundations of the relationship between government and society.

Changing socio-political structure of the state since 1991. prompted the government to introduce new principles, methods, structures, improve the interaction of the central and local level to increase the effectiveness of the civil sluzhby.Reforma public administration is one of the major reforms in transition countries that carry out complex changes in different policy areas, and effective public administration system appears one of the factors of competitiveness of the country [15, p.1].

Given the European choice and Ukraine's European perspective Stratehiyareformuvannya governance in Ukraine 2016 -2020 years from 24 June 2016 developed in line with European standards of administration in the transformation of the system of government. [11] According to the Association Agreement between Ukraine, on one hand, and the European Union, the European Communities and their Member States, of the other part (hereinafter - the Association Agreement), the Strategy is based on common values such as democratic principles, the rule of law, good governance [ibid, p.1].

It is necessary to note that European standards of good administration SIGMA articulated in the document "Principles of Public Administration", which contains a system of principles and criteria for assessing governance [11, p.3].

The core problem is that the system of governance in Ukraine does not meet the need for comprehensive reforms in various policy areas and its European choice and European standards derzhavoyu.Ukrayina management takes low position in the world rankings of competitiveness associated with governance .Zhidno indicators of global competitiveness index of the World economic Forum Ukraine occupies the 130 place (among 144 countries) in the category "government effectiveness", 103 seat category "transparency of state policy" and 115 in the category "burden derzhavnoh o Regulation "[11, p.3] .With Given the unstable situation as the foreign level and the internal situation of confrontation in the East, the country's current system of government is demonstrating its ineffectiveness, internal contradictions and isolation of citizens and, as a result, acts as one of

the obstacles hindering the modernization processes and transformations in all spheres of society [11; 12; 14; 15]. Therefore, the design factor is that the reform of public administration should be a public execution order for effective public institutions and public authorities. We believe that the fair regulation of administrative procedures, development, implementation of public-service relations should be directed to ensure that people understand that their choice depends on the quality of life, which should improve the functioning of cooperation between Ukraine and the EU. However, the need to reduce excessive bureaucracy internal state machine to focus on solving the problems facing the system of public administration, namely: - on the strategic principles of public administration reform: - the absence of strong political leadership and inadequate coordination of governance reforms at the political level - lack of capacity of the government to conduct a comprehensive reform of public administration - lack of capacity of the Cabinet of Ministers of Ukraine strategic planuvannyaschodo formulation and coordination of government policy: - lack of a state policy in various areas, legislative and regulatory frameworks (policy and develop legislation acts on the basis of a thorough analysis, public participation, etc.) - insufficient human resources management in ministries and other executive branch, inadequate automated system of human-resursamy.Poky that must be acknowledged that bureaucracy is survived by any power, inertia today more and more trying to maintain their usual control mechanisms. Therefore, at the present time one of the key tasks facing the government is the reform of management system and improvement of the public authorities, the emergence of managerial positions and other highly

qualified personnel for national reforms in various haluziyah. Unfortunately, in recent years, and especially the beginning of the 2014 Russian aggression against our country, the situation in Ukraine and Ukrainian events around the state occupy one of the main places within the Common foreign and security policy. "Ukrainian question" regularly reflected in the statements, resolutions, conclusions and other documents and management institutions of the European Union. "European truth" publishes detailed research leading European analytical center European Council for Foreign Relations to support Ukraine in different Member States [18, p.3]. At present the European Union has taken an active stand in defense of the independence, sovereignty and territorial integrity of Ukraine, and also performs efforts to resolve the conflict in eastern Ukraine. The conclusion of the Agreement on Partnership and Cooperation between Ukraine and the EU (PCA) launched cooperation on a wide range of political, trade-economic and humanitarian issues of internal procedures [19, p.4]. However, continues to place an ambiguous attitude to our country. On the one hand, the perception of Ukraine as a partner, the subject of security; on the other - as a source of a threat to democratic values, social and legal norms of European life, economic stability, etc. [15, 16, 18]. Vvazhayemo that openness power, its willingness to dialogue with foreign partners formuyeypravovu basis of cooperation between Ukraine and the EU in the future. In spring 2014 the Government of Ukraine, on the one hand, and the European Commission and the European External Action Service - the other jointly developed a document entitled "European reform agenda Ukraine - EU".

This document contains a comprehensive list of common objectives in the context of Ukraine and implementing fundamental reforms in the country [21, p.14]. However, it is worth noting that most do not perception the Agreement there is a problem that has not yet implemented upravlinnyastososovno mechanisms of partnership and cooperation between Ukraine and the EU. What are these realities lie today? Perhaps those factors that Ukrainian state characterized by a combination in itself institutions inherited as a legacy of the Soviet era and new institutions formed in the difficult period of independence. For Ukraine, European integration - a way to modernize the economy, overcoming technological backwardness, attracting foreign investments and new technologies, create new jobs, improve the competitiveness of domestic producers, access to world markets, especially the EU market. The political benefits of integration are in Ukraine C related to the creation of reliable mechanisms of political stability, democracy and bezpeky. Varto noted that the mechanisms of governance - a "way of resolving contradictions or processes in public administration, consistent implementation of action based on the fundamental principles of orientation, functional activity using appropriate forms and methods of governance "[6, p. 375]. As you know, today the mechanisms of cooperation between Ukraine and the EU are imperfect, resulting in inefficiencies arise functioning of public services. According S.O. Teleshun "questions the efficiency of the Ukrainian government was a matter of national security. That vision of a future state, the ability to choose the tools for its implementation, effective use of resources and predict the consequences of professional activities today vidriznyayezriloho statesman of an

ambitious policy "[15, p.4] .Why not so in the context of administrative reform to the fore democratic change: update the content of state bodies, their maximal approach to the needs and demands of people with priority democratization and serving the people of Ukraine? ... it should be noted that according to the new Law of Ukraine "on civil service" [3, p.4] under the public service Ukrainian legislation defines a public, professional activities of persons who hold positions in government bodies and their apparatus on the practical implementation of tasks and functions of the state to: 1) the analysis of public policies at the national, sectoral and regional levels and suggesting its formation including the development and examination of projects, programs, concepts, strategies, laws and other normative legal acts drafts of international agreements, 2) the implementation of national policy, the implementation of national, sectoral and regional programs, implementation of laws and other legal acts 3) provide accessible and quality administrative services, 4) state supervision and control over compliance with legislation tosho.Yak known to the public service as a legal institution governed as a constitutional and common law, which directly has a positive impact on the livelihoods of public public [3, 4, 10, 21] .Zakonodavstvom Ukraine "On ensuring proceedings unified state policy reforms in Ukraine" determined implementation of the Concept of administrative reform are training concepts and programs, laws of Ukraine. Konstytutsiya Ukraine [1] and the laws governing the status and mistsevyh central executive bodies, administrative and terytorialnoho system. It is important that the national legislative practice entrenched activity approach in relation to public service and

improving fuktsionuvannya authorities defined professional career public employees and their devices [4 s.346-349] .In addition, the main tasks of the State Target Program of the Civil Service is : improving organizational principles of public service on the basis of competence approach envisaged by the new Law of Ukraine "on civil service", the introduction of a new system of human resource management in the public service in the medium term, the formation of a qualified staff of public service [3, p.6] .Hocha a clear model of public service for constitutional norms is not set, but the Constitution of Ukraine provides general principles kontseptsiyiformuvannya and development of the civil service. So, to osnovnyhkonstytutsiynyh provisions relating specifically to public service irozkryvayut its social nature include: Art. 38 (Sec. II) of the Constitution of Ukraine states that "citizens enjoy equal pravomdostupu to the civil service and to service in localgovernment"; Art. 8 (Sec. I) determines that the Constitution of Ukraine has navvyschuyurydychnu power in Ukraine, the principle of the rule of law [1, p.12] .Tsey principle ensures the unity, consistency and stability of the entire legal system, its individual elements and institutions, including the Institute for Public service [ibid]. General public service performed by civil servants in the manner prescribed by law and standards, which are legally regulated and is presented by the Institute through which implemented democratic nature of the state, supports the livelihoods of society and the state apparatus serves the needs of social development [2, 3, 4]. However, you should note that because of ill-considered personnel policy, low material security, lack of demand for power, many experienced, professional staff forced to leave public service, to move into commercial and others. structure and to

travel out of the country [8, 12]. Modern reality requires theoretical coverage of current issues. Institutional reform principles, structuring and ordering of society Ukrainian scientists studied the works in which the proposed academic approaches to the analysis of "complete picture" of social life, meaningful analyzes, functional and structural characteristics of the professional staff of the government [8; 12, 13, 14]. General view is that a major defeat today is the lack of structural reforms in Ukraine [12, p.1]. These are the results of the 15 - 26 December expert survey Fund "Democratic initiatives name I.Kucheriva" who presented at Ukrinform analyst O.Sydorchuk. "One of the main lesions, in domestic policy the vast majority of experts have called lack of structural reforms and a real fight against corruption [2, 4,] as well as an adequate response to hybrid-diffuse war in Donbas and Crimea annexation" [12 s.1-2]. To order to successfully meet the challenges that are associated with solving problems above named, the key mechanism of interaction between government and society is the diversity of state apparatus to influence public livelihoods, multi-purpose and functions of the goals of the European standards. The key problems that Ukraine should resolve this 2016 experts called fighting corruption, judicial reform, improvement of law enforcement, strengthening the combat readiness of the Ukrainian army, decentralization and administrative reform [2; 10; 12; 16]. Zvazhayuchy to contribute to those, it is worth noting that the problem of efficiency of management and its imperfections, [9, s.123], considered at the time of Karl Popper, who called inefficient management system "tyranny of petty official." The will of the class that her father, politico - administrative elite simultaneously saves

the basis of which it feeds, that is tyranny over society. In such cases, officials mostly often absolutizes their corporate interests [9 s.123-127]. According to Popper, the only guarantee against the abuse of power is democratic control over it [ibid, p.127]. It is worth to stress that the urgency of this problem, that is improvement of government increases due to the fact that the world is moving from public service administration model to a model of service state. There is a focus on the needs konkretno-ho citizen instead of administrative allocation services re-sursiv. Na today remember that "entry" into power, transformed into an end in itself, according to Atamanchuk GV inevitably and significantly distorts consciousness staff management, forming a kind of "funktsionernu" consciousness [435]. We believe that in a country where democratic institutions are in the making complex, closed public authorities, ineffective public relations, lead to alienation of people from power, funktsionernoyi's Influence public consciousness bureaucracy interferes with the above named rozvytku. Vyhodyachy should contemplate the future optimistically and noted that the old clan-oligarchic economic model in Ukraine is coming through. The draft State Target Program of the Civil Service to implement the Concept, which the Government approved the decree of 27 June 2012 g. Number 411-p. provides that the implementation of the program for the period until 2016 will help to ensure the implementation of personnel policy in the civil service, introduce advanced technologies and human resources to provide scientific support reforms [10, p.5]. Poryad with this social development today confirmed by the relevant political and legal support. The importance of the role of Ukraine's integration into the European Union defines a number of

practical steps towards European integration, which by their nature can be considered state guidelines European choice [13; 15; 19; 22]. Otzhe, European integration is an important foreign policy priority of Ukraine, the basis of its social strategy socio - economic development and a prerequisite for democratic development in the all masshtabi. Vodnochas among national political elites as well as in public opinion, as of today there is no consolidated position on Ukraine's accession to the European Union. Our country belongs to the periphery of the interconnection, which affected the interests - both for the European space and for Eurasian. The determining factor is that Ukraine in this configuration can fulfill a unique function consolidating factor. The integration may be more favorable for the internal (economic reforms, political stability) and external obstavyn. Na Unfortunately, at the present time the political forces and civil authorities are unable to provide the necessary institutional transformation to significantly bring national control system to European standards. Encouraging is the fact that Ukraine is in the process of gradual integration into the EU legal space aggressively reform the system of state-administrative relations. Development priorities in government fixed the President of Ukraine in the strategy of personnel policy for 2012 - 2020 years, which identified ways and means of professionalization Civil Service, the introduction of technologies of personnel management in the public service, first developed by the Canadian Bureau for International Education Strategic Framework for personnel management system. One of the main areas of change arises application competence approach to all the processes of human resource

management in the public service, which is the basis of personnel policy UK, Austria, Canada, Netherlands, Germany, USA, Australia and others. [11; 20; 21]. Vyznachalnym is that the public administration reform strategy for 2016-2020 years Ukraine considers the European and international dimension of civil service reform and puts on the agenda the creation of an effective human resources management system, encompassing a number of problems. This process involved - the executive authorities, scientific and academic institutions of the system of state officials, interested NGOs and international projects that support the implementation of systemic changes in Ukraine [11, p.7]. Hopes that the implementation of the Strategy will help improve the national system of government, to implement policies aimed at social development and adequate response to internal and external vyklyky. Ruh in this area is reflected in the worldview of scientists, general idea of which is that any reform - a complete change: improving the legislative framework, institution building and the development of human potential public life in accordance with European standards [5; 13; 14; 18; 20]. Treba noted that European standards of good administration set out in the document SIGMA, which contains a set of principles and criteria for evaluating public administration. The principles of governance are recognized by some countries as a list of standards and criteria for evaluation of public administration reform [19; 20; 22]. This is complex and multifaceted problem that outlined the Concept of the State Target Program of Civil Service for the period to 2016, involving, first all corresponding analysis of the essence of management, his focus of national reform [10, p.5]. Analyzing the role of public service in government,

aware of the need to improve social - aimed policy derzhavy. Rozporyadzhennyam Cabinet of Ministers "Some problems of public administration reform Ukraine" Strategy of public administration reform in Ukraine 2016-2020 years from 24 June 2016 Dok.474-2016- p vrahovuyuye full and deep evaluation of the state of public upravlinnya. Taka assessment of compliance with the Guidelines state administration carried out in 2015 by SIGMA experts in countries that are at the stage of EU accession [11 s.4-6]. Due to the fact that Ukraine score its original state is not carried out, one of the objectives of the Strategy defines a full assessment of the original state in accordance with the principles of public administration no later than 2018. This assessment should be carried out with the assistance of international experts [11, p.8]. Equally relevant is the current issues that Ukraine in different sectors need professional leaders in the public service who have conducted national reform and would provide the necessary power zminy. Schob served people required urgent measures - to achieve a new quality of life, introduction social, economic and democratic European standards of human society and derzhavy. Vysnovky and prospects for future research. Today Ukraine is facing the challenge of adaptation of the civil service as well as the entire social system to new conditions caused by changes in the socio-political system. So critical in this regard take government guidance European vymiru. U This demonstrates the possibility of the civil service employees responsible for direct activities to narodom. Nam must implement many positive changes to the functioning and development of democratic society. Today, more than ever, it is clear the need to change the

ideological position of the domestic political elite. It fundamentally change the philosophy of government that has developed over 25 years of existence of independent Ukraine. Rationally constructed system of governance has to perform and more general problem, namely the scale of values of our political and administrative elite must first be peace and human needs zlahody. Vvazhayemo that the choice of Ukraine European values, priority social and governance guidelines for social humanitarian integrated management system may deprive our country of the existing potential confrontation and speedy settlement of the conflict Shodi. Z view of the fact that social - humanitarian spryamovanistorhaniv state Vladinya practice through social protection, public order, freedoms and interests of citizens safe and healthy working conditions, environmental security by promoting collaboration and partnership countries within the legal framework, the priority interests of Ukraine to European values a close geopolitical point format spivrobotnytstvaz zoru- both the European space and for Eurasian. Hopes that the social development today is moving in the right direction according to the priority European choice.

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