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FEATuRES AND FORMATION OF STATE REGIONAL POLICY OF uKRAINE AND FOREING COuNTRIES

Abstract. In the article the formation of a new approach to the objectives, priorities, instruments and mechanisms for the implementation of the state regional policy of Ukraine. Analyzes regulations that define the basic principles of regional policy in Ukraine. The differences between the regional policy of foreign countries and Ukraine. The features of the formation and implementation of national strategies for sustainable development of foreign countries (Poland, Belgium, Sweden). The necessity of realization of state regional policy of Ukraine- based spatial planning in accordance with the standards of the regional policy of foreign countries.

Keywords: state regional policy, regional policy, regional development, national strategy for sustainable development, strategic priorities.

ОСОБЛИВОСТІ ФОРМУВАННЯ І РЕАЛІЗАЦІЇ

ДЕРЖАВНОЇ РЕГІОНАЛЬНОЇ ПОЛІТИКИ УКРАЇНИ ТА ЗАРУБІЖНИХ ДЕРЖАВ

Анотація. У статті розглянуто формування нового підходу щодо цілей, пріоритетів, інструментів та механізмів реалізації державної регіональної політики України. Проаналізовано нормативно-правові акти, які визначають основні засади регіональної політики в Україні. Виявлено відмінності регіональної політики зарубіжних держав та України. Проаналізовано особливості формування та запровадження національних стратегій сталого розвитку зарубіжних держав (Польща, Бельгія, Швеція). Наголошено на необхідності реалізації державної регіональної політики України на основі просторового планування відповідно до стандартів регіональної політики зарубіжних держав.

Ключові слова: державна регіональна політика, регіональна політика, регіональний розвиток, національна стратегія сталого розвитку, стратегічні пріоритети.

ОСОБЕННОСТИ ФОРМИРОВАНИЯ И РЕАЛИЗАЦИИ ГОСУДАРСТВЕННОЙ РЕГИОНАЛЬНОЙ ПОЛИТИКИ УКРАИНЫ И ЗАРУБЕЖНЫХ СТРАН

Аннотация. В статье рассмотрено формирование нового подхода относительно целей, приоритетов, инструментов и механизмов реализации государственной региональной политики Украины. Проанализированы нормативно-правовые акты, которые определяют основные принципы региональной политики в Украине. Выявлены различия региональной политики зарубежных стран и Украины. Проанализированы особенности формирования и внедрения национальных стратегий устойчивого развития зарубежных стран (Польша, Бельгия, Швеция). Отмечена необходимость реализации государственной региональной политики Украины на основе пространственного планирования в соответствии со стандартами региональной политики зарубежных стран.

Ключевые слова: государственная региональная политика, региональная политика, региональное развитие, национальная стратегия устойчивого развития, стратегические приоритеты.

Formulation of the problem. Formation of a new approach to the objectives, priorities, instruments and mechanisms for implementation of the state regional policy due to the European choice of Ukraine. The current global trend is characterized by the increasing role of regions, improving regional level in government, which will significantly reduce formalizovanist public-management process, will consider the interests of the community and involve the public in decision-making. Therefore, it is reasonable to determine the basic principles of the formation and implementation of state regional policy of Ukraine, based on international best practices, which are aimed at solving specific problems at the national and regional levels, to analyze the strategic directions of regional development.

Analysis of recent research and publications. Problems of regional development and the formation of the basic principles of the state regional policy portfolio is devoted to research of many researchers. Various aspects mentioned problems involved in such scholars as A. Babinov [1] S. Varnaliy [2], V. Vorotin [2] M. Dolishniy [3] T. Golikova [4] M. food [5] V. Kuybida [2] B. Keretsman [6] D. Stechenko [7] O. Topchieva [8] and others.

The purpose of this article is to analyze the characteristics of the formation and implementation of state regional policy of Ukraine and other countries, to identify new approaches to the formation of objectives, priorities and mechanisms for implementation of regional policy and regional development corresponding to Ukraine's aspiration to integrate into the European community.

Presenting main material. The issue of regional policy in Ukraine are regulated by several normatyvno-acts, the most important of which are the laws of Ukraine "On Stimulation of Regional Development" [9] "On local state administrations" [10] "On local government in Ukraine" [11] "On the state targeted programs" [12] "On transborder cooperation" [13] "On state forecasting and elaboration of programs of economic and social development of Ukraine" [14] Decree of the President of Ukraine "On the Strategy for sustainable development" Ukraine-2020 "[15] and so on. The adoption of the Law of Ukraine "On Principles of State Regional Policy" [16], was primarily aimed at organizing and summarizing legislation in this area.

In fact, the law on regional development that emerged during the 1991-2016 biennium., Was to create a coherent, effective and mutually system, defining strategic directions planning documents on regional development, establish institutions that shape and implement national regional policies and implement regional projects development and determine principles of financing regional development. However, existing laws today and regulations, are based on different concepts have different priorities, different methods of regulation and are not mutually.

According to the Law of Ukraine "On State Regional Policy", the state regional policy - a system of goals, activities, facilities and concerted actions of central and local executive authorities, local governments and their officials to ensure high quality of life throughout the Ukraine on the basis of natural, historical, ecological, economic, geographic, demographic and other

characteristics of the regions, their ethnic and cultural identity. [16]

Regional policy is defined as "the sphere of management of economic, social, environmental and political development of the country in regional terms, according to designed program. The aim of regional policy is to create conditions for dynamic, balanced socio-economic development, deepening of market transformation processes, improve people's lives, providing state-guaranteed social standards for all its citizens "[2].

The next group of authors defines regional policy as a state activity aimed at ensuring effective and integrated socio-economic development and has two main vectors on their design and implementation - the "top" of the center, which justifies the foundations and principles of state regional policy and "bottom" of the specific areas where work out the practical experience of regional planning and management "[8, p. 95].

The main strategic priorities of state regional policy of Ukraine at the present stage, according to scientists, are:

- Achievement of national unity and social understanding in the humanities and social and political environment of Ukraine's regions;
- Search for the optimal distribution model functions and authorities at different levels of government;
- Strengthening the material and financial basis of local government and the social dimension of fiscal policy at the local level;
- Formation of innovative investment model of development as the basis of competitive regions;
- Modernization of industrial and social

infrastructure re Gion - the use of new, more effective forms of internal and external interregional interaction [1]. Vidminnosti regional policies of foreign countries and Ukraine are in the time of formulation of regional policies, degree of legislative execution and degree of centralization of power (in Ukraine have fewer powers delegated to the level of regions, districts, cities, towns than in foreign countries), the existence of special bodies responsible for implementing regional policy, identifying key concepts (lack of a clear formulation of concepts in Ukraine) and priorities of regional policy (practice of foreign countries, argues that the focus focuses on living standards, while in Ukraine, first of all, pay attention to economic growth). Vazhlyvym in this way should be the study and implementation of international experience in the creation of draft legal acts in the state regional policy. Most foreign countries have for decades formed its own model of state regional policy and the system of legislative support. The documents define the goals of regional policy, established hierarchical system of planning documents defined territory support, regulated authorities of the bodies responsible for the development and implementation of planning documents development, determined by the institution responsible for the implementation of projects and programs of regional development, established by the source and mode of financing development projects, defined common requirements for the establishment of a monitoring system for regional development. An obligatory element of these laws is ensuring participation in development planning documents of all stakeholders. The draft National Strategy for Regional Development of Poland,

2010-2020, developed by the Ministry of Regional Development July 13, 2010, defines the objectives, principles, mechanisms for implementation of local government based on regional preferences. [17] The strategy reinforces the role and importance of regional policy takes into account the potential of certain areas and associated spatial aspects of development. Acting as the focal sector policy, strategy determines the level of state intervention to the peculiarities of development of the various regions based on functional links and integrates application development tools. This allows for improved forms of partnership between government and governments. The draft National Strategy for Regional Development 2010-2020: regions, cities, rural areas (NSRD) is a document which defines the objectives and rules of procedure for NGOs, and the public - to achieve strategic objectives in accordance with national interest. This strategy contains detailed proposals, including: - comprehensive use of the potential of all areas and the transition to joint management; - stimulating competitiveness at the regional, national and international level, and support activities for the dissemination of innovative development - increasing territorial cohesion, both at the national and regional level, including through the establishment of functional relationships - achieving greater efficiency measures taken in the framework of regional policy - implementation of complex system integration and coordination of public policy that makes a significant territorial impact and consistent with the objectives of regional policy defined for specific areas - departure from the centralized management

model ("top-down") in favor of the introduction of multi-level governance, in particular by introducing new forms of partnership and coordination based on a territorial treaty, - streamlining management of public policy and finance by identifying the most efficient level of provision public services - improving the efficiency of regional policy, based on planning and forecasting, - modeling of regional economic system and the development of long financial plan through state and territorial agreements [17]. The new regional policy ensures the proper inclusion of Poland tasks of state development in spatial context, on the one hand, and the full inclusion of spatial differencing of various factors on the other. The result of such targeted measures are effective support in the process of improving the competitiveness of the state. Therefore, the effectiveness of regional policy is determined on the objectives of regional development through effective use of its potential. U Belgian regional policy issues dealt with at the regional level. The decision to assist certain regions adopted regional administration (for large projects), other decisions taken by the Regional Minister ekonomiky. Priority direction in this area is to develop a national strategy for sustainable development based on cooperation and coordination between the federal government, regional authorities and the public. The adoption of the National Sustainable Development Strategy (NSDS), defines the basic principles of interaction at both the federal and sub-national levels, which provides for closer cooperation and a clear coordination of management. Since April 2012 has been established and a permanent inter-ministerial conference on sustainable development. In April 2014 a draft NSDS was approved by all

ministers, including long-term vision of Belgium [18] Sweden. Regional policy is aimed at ensuring uniformity of development and competitiveness of the regions, and - the welfare of citizens and the adequate quality of social services throughout the country. It covers all regions of Sweden and is based on regional development programs. [19] The main components of regional policy and cohesion policy state participation in the implementation of regional investment projects. The intention is to contribute to the development of regional policy and the main aim - to stimulate development in all parts of the country with a strong local and regional competitiveness. The strategy has three priorities: reducing unemployment by 2020, achieve national environmental goals and bridge the gap of gender equality. The strategy identifies four social challenges - demographic development; globalization; climate and the environment; social cohesion. The priority activities of government defined 2020: innovation and business development; creating a favorable investment climate; establish a constructive dialogue between the authorities and the public; international cooperation. Integration area of regional policy provides integration from below, carried out at the initiative of the management of regions and integration from above, carried out by the government. Thus, the Swedish government introduced a regional policy aimed at forming a strong foundation of independent development of regions, primarily - based on their own preferences and economic potential. No doubt that the main instruments of this policy is equalization of income and expenses regions, providing grants and state

participation in financing investment projects that contribute to strengthening regional competitiveness both in the domestic and foreign markets [20]. Osnovnymi factors that characterize regional policy of foreign countries are: - the program of investment or development - long-term strategic program - creating equal conditions for business - regional development strategies are adapted to local conditions - creation of a favorable environment for investment; - introduction of program-target method of budget planning - international coordination and cooperation - agglomeration economy and urbanization - institutional support - multilevel governance. It is a number of tools that have different meanings for different states. In terms of historical development are five major classes of management tools: - funds going to deter the deployment of new enterprises in congested areas - spatial distribution of the state in economic development; - promotion of companies through financial support - the formation of infrastructure; - "soft" measures to stimulate regional development. Vysnovky and prospects for future research. Much of the attention given to the problems of regional development in foreign countries is proof that the state regional policy should be seen as one of the most important mechanisms for sustainable development of regions with appropriate support regional initiatives. The formation and implementation of state regional policy should be based on spatial planning, the experience and according to the standards of the regional policy of foreign countries that will accelerate the integration of Ukrainian economy into the European Economic Area and the integration of Ukraine into the European community.

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